To the Honorable
Members of the Finance and Personnel Committee
Milwaukee Common Council
City of Milwaukee

Re: Common Council File # 161727

Background

In light of the tragic death involving a Special Enforcement Inspector from the Department of Neighborhood Services killed in the line of duty on Wednesday March 22nd, Mayor Barrett directed the Department of Employee Relations (DER) to conduct a comprehensive review of departmental policies and practices relevant to City employees required to work in the field. This report summarizes the methodology used to collect data and information to conduct this review, an analysis of the gaps and opportunities identified in conjunction with the review and specific recommendations to be considered by policy makers to address field safety needs and concerns of City employees.

Throughout this process, DER worked primarily with the departments that have significant numbers of employees required to perform field work and activities on a regular basis as summarized below:

<table>
<thead>
<tr>
<th>Department</th>
<th># of field staff</th>
<th>Type of positions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Assessor's Office</td>
<td>32</td>
<td>Property appraisers and supervisors</td>
</tr>
<tr>
<td>DCD</td>
<td>30</td>
<td>Real estate, planning, commercial revitalization and housing rehabilitation staff</td>
</tr>
<tr>
<td>DNS</td>
<td>162</td>
<td>Residential, commercial, construction, trades, and special enforcement inspector</td>
</tr>
<tr>
<td>DPW</td>
<td>1,100</td>
<td>Sanitation, forestry, streets, water, parking</td>
</tr>
<tr>
<td>Health Department</td>
<td>127</td>
<td>Nurses, social workers, health inspectors (food and lead), environmental specialists</td>
</tr>
<tr>
<td>Library</td>
<td>12</td>
<td>Contractors</td>
</tr>
<tr>
<td>Total</td>
<td>1,463</td>
<td></td>
</tr>
</tbody>
</table>

Other departments involved in this review included DOA-ITMD, the Milwaukee Fire Department, and the Milwaukee Police Department. Their participation was critical in identifying internal City resources available to address the needs, priorities, and recommendations included in this report.

Data Collection and Employee Feedback

On Friday March 24th the Department of Employee Relations (DER) held a meeting with key departmental personnel to discuss the Mayor’s directive and the process that would be used to complete the review. The agenda for the meeting included a discussion of the needs and priorities of the departments in light of the incident and feedback received based on employee concerns. The discussion also included a preliminary assessment of resources available to address employee concerns and the identification of viable solutions to increase field safety.
Prior to the meeting, departments were asked to submit copies of their Field Safety Policies. At the meeting, departments completed a survey that was designed to audit baseline field safety practices as they existed prior to the incident. The instrument used for the audit and a summary of the findings can be found in Attachment A – *Audit of Field Safety Practices and Summary Findings*.

Direct feedback from field employees was key in completing this review and identifying and addressing all the safety concerns shared by employees. At the March 24th meeting, departments were directed to seek employee feedback regarding their concerns and suggestions to increase personal safety. Departments were encouraged to schedule and hold listening sessions, administer surveys, or coordinate focus groups to discuss the relevant issues and give employees a forum to express their concerns and suggest ways to improve safety. Information collected by each department as a result of this effort is summarized in Attachment B – *Departmental Summary of Field Safety Concerns, Opportunities, and Suggestions*.

On Monday March 27th Mayor Barrett attended a regularly scheduled Labor Management Wellness Prevention Committee meeting in an effort to hear directly from employee representatives about their concerns and priorities. This committee, which has been in place since 2009, meets regularly and has played a key role in providing guidance and feedback on a number of employee issues pertaining to wellness initiatives and programming. While the committee originally focused solely on wellness, the scope and strategy of the committee’s work has expanded to include both healthcare and safety as the City has been moving toward a more holistic model of employee wellbeing. The committee is well versed on employee health, wellness and safety issues and serves as an informational conduit between employees and the City. The feedback and suggestions from participants mirror those included in Attachment B.

A meeting with the City’s Chief Information Officer Nancy Olson was held on March 31st to discuss the availability and use of technology to protect employees in the field and to identify emergency communication options available to departments. A meeting with MPD’s Command staff was held on April 4th to discuss how MPD could work with city departments to address some of the needs and priorities identified as part of this process. In conjunction with this effort, DER has also held several discussions with the Budget and Management Division in anticipation of the need to identify funding resources to address the short term and long term recommendations included in this report.

**Departmental Needs and Priorities**
The data regarding needs and priorities and the suggestions received from employees have been reviewed and classified using the following categories:

**Policy Considerations (in blue)** -
- *Policy Statement Regarding Commitment to Safety*
- *Protocols for employees to follow to be and feel safe*
- *Roles and Responsibilities of everyone in the Dept*
- *Employee Options when encountering a dangerous situation*

**Operational Considerations (in green)** -
- *The equipment and devices that help make employee safe*
- *The technology that facilitates communication with/between field employees*
- *The mechanisms that document and track employee field assignments during the day and facilitate the appropriate response in the case of an emergency*

**Administrative Considerations (in red)** -
- *The resources to ensure proper and timely training*
- *The effective and streamlined data sharing between departments*
- *Protocols that trigger MPD and/or MFD assistance*
- *Availability of support and counseling services when necessary.*
The table below summarizes the needs and priorities of the departments based on the data collected and reviewed and categorizes them according to policy, operational, and administrative considerations.

<table>
<thead>
<tr>
<th>Needs and Priorities</th>
<th>COMMENTS</th>
<th>MHD</th>
<th>DNS</th>
<th>MPL</th>
<th>DPW</th>
<th>Assessor's Office</th>
<th>DCD</th>
</tr>
</thead>
<tbody>
<tr>
<td>Emergency Communication System</td>
<td>Increase ability to communicate and send alerts to employees in the field</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Training Situational Awareness and self-protection</td>
<td>At Time of Hire Refresher Training at least annually vs Incidental training Summer Interns training</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>City Issued Vehicles or Decals for personal vehicles</td>
<td>Employees prefer driving a city vehicle or have an effective way of identifying their vehicle as “in use for city business”</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Establish strong relationship with MPD</td>
<td>Crime activity data sharing Training Situational Awareness Escort to critical inspections After hours MPD Support</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Map of Safe Places (MPD districts, fire houses, branch libraries, health clinics)</td>
<td>Field employees can use to easily locate safe City locations to complete paperwork or seek protection.</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Uniforms and other forms of ID for employees, vehicle, equipment</td>
<td>If employees is identified as a City worker he may not become a target</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Formal Buddy System</td>
<td>Need more guidance as to when it is appropriate to ask for assistance</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Peer Support Resources &amp; Grief Counseling</td>
<td>All resources and options need to be made available</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Consistent Field Safety Policy</td>
<td>Need a strong policy with clear lines of authority and responsibility</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>City Issued Cell Phone</td>
<td>Employees want a fast and effective way of asking for and receiving help when necessary.</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Flight Plan</td>
<td>A mechanism documenting employees activities for the day and triggers a response when an employee fails to report back to base or home</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Personal alarm or panic button device</td>
<td>Employees want a fast and effective way of asking for and receiving help when necessary.</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Cameras for vehicles</td>
<td>May deter robbery or carjacking attempts.</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>GPS tracking device</td>
<td>To increase the City’s ability to know where people are and respond in the case of an emergency.</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>City provided Insurance coverage for property damage to personal vehicle</td>
<td>When damage is the result of employee performing work, the City should reimburse the employee</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

This information helps create the foundation for short term recommendations that will increase employee’s safety and that may be adopted immediately. Additional recommendations presented in conjunction with this review will require further research and collaboration between departments and may be included in the development and deliberation of the 2018 City Budget.
Field Safety Recommendations – POLICY CONSIDERATIONS

1. FIELD SAFETY POLICY

   All Departments should establish or revisit their Field Safety Policies immediately. Protocols and specific guidelines addressing field safety for employees must be developed, implemented and communicated to employees. Departments should involve workers when considering potential risks and appropriate measures to control them. Critical components of every departmental Field Safety Policy must include:

   • A policy statement that articulates the department’s commitment to employee safety.
   • Clear delineation and definition of roles and responsibilities for safety (Dept Head, managers and supervisors, safety personnel, and employees)
   • Documentation of mandatory safety training - at time of hire and annually
   • Peer Support resources and grief counseling resources available to employees.
   • Steps for supervisors to follow when an incident is reported by an employee including support options and referrals
   • Method for gathering ongoing employee feedback pertaining to safety issues and concerns

   The Field Safety Policy should, when appropriate, include clear procedures and guidelines addressing:

   a. How employees are expected to report, document, and respond to safety threats and hazardous situations
   b. Guidelines outlining when a “buddy system” should be used based on risk factors
   c. A procedure for arranging for police assistance or escorts when needed based on known risks.
   d. General Safety Guidelines for employees to follow in the field.
   e. A clear protocol authorizing employees to terminate appointment when they feel unsafe without fear of retribution.
   f. Resources identifying safe places in the community (fire houses, police districts, libraries, health clinics) where field employees can seek protection in the case of emergency. See Attachment C – City of Milwaukee Safe Places
   g. Options for supervisors to consider when addressing risks: pairing up employees as necessary, securing escort from MPD when appropriate, scheduling appointments at different time, randomly or upon request checking up on employees in the field, or delaying the visit.
   h. Protocols for a “Flight Plan” documenting daily activities of employees in the field.
Field Safety Recommendations - OPERATIONAL CONSIDERATIONS

1. CITY VEHICLES
   The majority of the non-DPW positions that are required to do field work require employees to have a personal and properly insured automobile for city business. Employees are reimbursed for mileage according to the Internal Revenue Service reimbursement rate. Many employees have expressed an interest in being able to use a city vehicle to conduct business. The number of unassigned cars in DPW currently available for use by City employees is 12. On average 9 of the 12 vehicles are reserved and used by City personnel conducting city business on a regular basis leaving only 3 vehicles available for field employees. The 2017 Budget includes 7 additional passenger vehicles which will increase the current fleet to 19.

   While making a city vehicle available to all field employees is not possible, the City should consider expanding the DPW Fleet to allow field personnel to use a City vehicle when warranted such as when the interaction with a client or resident is expected to be confrontational based on prior incidents or known hazards and/or when the use of a clearly marked vehicle may serve to deter criminal activity.

   A preliminary assessment of the cost associated with expanding the fleet to 24 vehicles carries an initial fiscal impact of $107,500 and on-going annual costs of $9,300. Expanding the fleet and developing the appropriate protocols to ensure adequate utilization of City vehicles should be considered in conjunction with the 2018 City Budget.

2. PERSONAL VEHICLES FOR USE ON CITY BUSINESS
   Many employees indicated that increasing their visibility in the communities they serve may help deter crime. According to DPW a 5 inch diameter decal of the DPW or City seal could be ordered and installed in the inside of a car's rear window. The decals could be easily removed by the owner of the vehicle and reinstalled during working hours. Based on a preliminary estimate by DPW, 500 decals would take 10 to 15 days to produce and would cost approximately $3,000. DER will work with DPW to place the order and issue decals for employees to use when driving their personal vehicles for business purposes.

   In addition, DER will discuss with DPW the availability of safety beacons that can be mounted to the personal vehicles of employees to increase their visibility in the field.

3. UNIFORMS/CLOTHING ITEMS TO HELP IDENTIFY WORKERS IN THE FIELD
   Based on the premise that employees who are identified as city workers doing city business may be less likely to be a target of a criminal behavior, some employees are requesting a re-examination of the uniform policies within each department.

   DER will reach out to departments to identify uniform or clothing items needs and preferences and create a mechanism for the purchase, funding and issuance of such items. Preliminary data received indicates that costs associated with some general items are as follows: $10 for safety vests, $45 for jackets with City logo, $100 for coats with City logo.

4. PERSONAL ALARM DEVICES
   Many employees have indicated a desire to have a personal alarm device to use in the field. There are many options available. The devices vary significantly in scope and cost. For example, a simple personal alarm device similar to a key chain may be given to field employees to use in the case of an emergency. This device produces an extremely loud sound (usually 120 decibels or more) that will draw immediate attention during an emergency and may serve to deter an attacker while providing an alert for immediate help. Costs of such items have been found to be in the $7.99 to $25.00 range. DER will work with the departments to determine the right number of devices to be purchased based on needs.
More sophisticated panic alarm devices rely on technology via a panic alarm app in a smart phone. Such apps come with expanded functionality including a server that tracks audio and location data necessary to get help, the location of the employee’s last assignment, a 24/7 central station that monitors alarms and notifies responders, a system that identifies workers who have failed to check out safely, and the ability to coordinate support and response services when there is an emergency. Such systems also provide safety check timers, intended location and alerts when an employee fails to respond to safety verification calls.

Additional research and analysis is recommended to determine the viability of a panic alarm app to be used per the description above. The decision to invest in a more sophisticated emergency communication system should be done in conjunction with the 2018 budget.

5. MOBILE PHONES
A review of current policies and protocols within City Departments reveals that some employees are performing field work without a viable way to communicate with others. Employees may be performing field work without a personal phone or other means to call for assistance when needed. All field employees should have a mobile phone available for use when performing field work. When a personal mobile phone is not available, a City issued flip phone shall be distributed for use. Every mobile phone should be programmed with the department's emergency contact information as well as other emergency numbers.

Further research and analysis of the City’s policy requiring and issuing mobile phones is needed and should be done in conjunction with the 2018 City Budget and other emergency communication recommendations included in this report.

6. IMPLEMENTATION OF “FLIGHT PLAN” PROTOCOL
Every department with employees performing field work should establish a clear mechanism to record and track employees’ planned activities and stops for the day. A “flight plan” protocol enables departments to know every employee’s anticipated work schedule and stops on any given day and would be of great assistance in locating or tracking the employee when he/she fails to report at a predetermined time or location or at the end of the day.

A flight plan protocol should be implemented requiring employees to document, report and communicate a change to the daily schedule and “call in” or “report” when all field assignments are completed and the employee is heading back to “base” or home. As an additional safety precaution, such protocol should include an alert or flag component when an employee has not reported back to base at the end of the day per established protocol.

Note: ITMD’s Unified Call Center may be available to handle call-in procedures at the end of the day.

7. PROTOCOLS FOR WORKING WITH MPD
Many of the field employees believe that their departments should develop a stronger partnership with MPD to facilitate the exchange of data and strategies to minimize risks and respond to emergencies. MPD has committed to working with each department to assess the unique needs of their employees based on their operations and to develop formal protocols and strategies that will help those departments keep the employees safe and better prepared to respond to an emergency.

8. MAP OF SAFE PLACES
One of the recommended best practices when employees are preparing to do field work is to be fully aware of safe places in the community where they can go to seek protection or where they can park when they need to complete paper work at the end of the day. A map depicting all the “safe places” and their corresponding addresses will be developed and distributed to all field employees.
Field Safety Recommendations – ADMINISTRATIVE CONSIDERATIONS

1. **UTILIZATION OF THE CITY’S E-NOTIFY PLATFORM AND CITY WATCH FOR ANALYSIS OF SAFETY RISKS AND IN RESPONSE TO EMERGENCY SITUATIONS**

One area of opportunity identified in conjunction with this review includes the need to train departments on the availability and use of technology to receive information on activities occurring in the neighborhoods that may compromise the safety of employees. For example, to the extent that the City’s E-Notify platform notifies the public and City agencies of activities happening in the neighborhoods that may create risks for our employees, such alerts and notifications should be used by managers and supervisors to make deployment decisions. Such decisions may include the time of day to conduct the work, the number of workers assigned, when the use of a city vehicle is recommended, the need to request MPD escort, etc.…

In addition, departments should work with ITMD to assess the feasibility of using City Watch to enhance worker protections in the field. City Watch is a robo-dialer that allows departments to record a message, select a list of phone numbers (such as inspectors or nurses working in a particular area of the City) and alerts employees of an emergency occurring near them with a recommendation to take necessary precautions or leave the area.

2. **TRAINING**

The City needs to develop and implement a formal training program for field employees on how to recognize a dangerous situation and how to respond accordingly. DER is working with MPD personnel to facilitate Situational Awareness training for all field employees in the next couple of months. The training for DPW, DCD, DNS, Assessor’s Office, Health Department, and the Library will be scheduled in a way to minimize disruption to operations and ensure maximum employee participation. Training will also be recorded and made available to new employees.

A separate training for supervisors will also be coordinated by DER on how to respond to an employee’s safety concern including the required documentation, the resources available to help the employee deal with and address the concern, the availability of EAP referrals and other support services.

In addition to Situational Awareness training, the City should invest in a Learning Management Application for safety training including:

- First Aid
- Self Defense
- Recognizing and Responding to Threats
- Safety when Conducting Home visits
- Using Verbal de-escalation to defuse a threat of aggression or violence
- Emergency Response Procedures

Based on preliminary research on different online learning systems, the annual cost for this type of application would be approximately $50,000 to $60,000 for 3,000 users. The annual costs may vary depending on the type of learning system and the total number of users.

3. **SHARING INCIDENT DATA BETWEEN DEPARTMENTS**

Given that many of our field employees are visiting the same neighborhoods, employees are interested in a mechanism to share data across departments documenting incidents in the field. Such data can assist an employee to better prepare for a visit or inspection. For example, a Public Health Nurse visiting a home may hear shots while driving in a neighborhood for a scheduled home visit or an inspector may observe some disruptive behavior while conducting an inspection. This data should be recorded and documented so that departmental staff members or other City agencies performing work in the same area can be alerted of those incidents and be better prepared to respond.
The type of data to be recorded, documented and tracked should be sensitive to legal and other administrative considerations. The data produced would be made available to other departments conducting business in the area and with MPD. The shared data can assist managers and supervisors to make resource allocation decisions or determine the appropriate time for scheduling visits, inspections or interactions with the client or in that neighborhood.

The City should look at establishing the appropriate protocols to document and share such incident data and work with ITMD to identify and develop a streamlined and effective way of collecting, tracking, and sharing critical incident data across departments.

4. GRIEF COUNSELING AND SUPPORT
The City should establish comprehensive counseling and debriefing services for workers who experience or witness assaults and other violent incidents. Such resources shall identify and document DER, MPD and MFD available services for emotional support. Training resources shall also be identified and made available to enable employees to cope with unexpected circumstances involving violence and aggression. DER will work with the appropriate agencies to identify those resources.

5. EMPLOYEE SAFETY ASSESSMENT & FEEDBACK
Employee’s perceptions and attitudes regarding safety at work should be an on-going priority for departments. A department’s ability to review risk assessments periodically and/or when there is a significant change in working practice ensures compliance with the City’s responsibility for the health, safety and welfare of employees at work.

A survey tool should be developed and administered to collect this information on a regular basis. Supervisors should regularly talk to employees about their work and ask for input on possible solutions to hazardous situations and incidents. Departments should be held accountable for following up on issues and concerns raised from these interactions. In addition, the Wellness and Prevention Labor Management Committee can serve as another mechanism to assist with ongoing feedback from and communication to employees.

Next Steps
The review of safety policies and practices conducted by DER has identified a number of opportunities and recommendations to address the safety needs and priorities of our field employees. Specific recommendations are being made regarding policy matters, resources to make employees be and feel safe in the field, technology that enables communication with/between field employees, protocols to track field assignments and ensure an appropriate response when there is an emergency, data sharing enhancements that provide important information to managers when making deployment decisions, resources to ensure proper and timely training, and the coordination and availability of support and counseling services when necessary.

DER is currently working with the appropriate departments to coordinate the implementation of many of the recommendations made to address the safety needs and priorities including those dealing with policies and operational resources. Further discussions will follow regarding the more complex recommendations as they will require further analysis and review in conjunction with the 2018 budget process. Departments will be asked to include any additional safety related items as part of the 2018 budget proposal.

I encourage this Committee to request a follow up report detailing the policy, operational, and administrative changes made in response to this review and the recommendations made. I look forward to discussing this report with you at the Special Finance and Personnel Committee meeting of April 13th.

Respectfully submitted,

Maria Monteagudo
Employee Relations Director
Field Safety Report
Attachment A – Audit of Field Safety Practices and Findings

The audit instrument included twenty two questions designed to identify policy, operational, and administrative issues related to employee’s safety in the field. Departments were asked to indicate whether the policy or practice was available within their department.

1. My Department has a Field Safety Policy for employees.

2. Field employees receive training at time of hire on self-awareness and protocols to follow to ensure their safety in the field.

3. Annual training is conducted for field employees on self-awareness and dept protocols on field safety.

4. The Department has an incident report form or other mechanism to track and document incidents.

5. Employees are notified of past incidents with client or at property or neighborhood of field assignment.

6. Managers are trained on how to respond to incidents (documentation, investigation, follow up).

7. Managers are trained on how to respond and be sensitive to employee’s concerns about safety.

8. Managers use and rely on EAP services to address employee’s concerns after incidents.

9. Dept employees have access to a dept issued cell phone, pagers, or radios when in the field.

10. Field workers are provided with personal alarm devices or portable panic buttons.

11. Dept has procedures in place to arrange for police assistance and escorts if and when needed.

12. Dept keeps a register of where employees are scheduled to be during the day.

13. Dept has a protocol to follow when a field employee fails to report back or call in after a field assignment.

14. Dept has a pairing up policy that employees can follow when concerned about their safety.

15. Dept has a Safety Committee or other forum that employees can use to express safety concerns.

16. Dept has access to crime data and information and uses that information to monitor assignment risks.

17. Department has the ability to provide employees with the appropriate resources they need in the field to be and feel safe.

18. Field employees are given instructions of where to go for protection in case of an emergency.

19. Field employees are given maps and clear directions covering the area where they will be working.

20. Employees are encouraged to find alternative routes to use in neighborhoods with high crime rates.

21. Dept Policy allows employees to refuse service to client or leave premises when confronted with a dangerous situation.

22. Dept has a Peer Support Team available to respond to critical incidents and support the employees or is aware of a Peer Support Team in another Dept that can assist.

A review of departmental responses finds that strong policies and practices exist in certain areas including:

- The majority of the Departments have an internal mechanism to track and document employee incidents in the field. *(However the information is not shared between departments).*

- The majority of the departments allow employees to refuse service to client or leave premises when confronted with a dangerous situation. *(This discretionary authority is not established in a policy statement or work rule which would allow employees to act without fear of retribution).*
• The majority of the departments use and rely on EAP services to address employee concerns about safety.

• The majority of the departments indicate that managers are trained on how to respond to incidents and provide appropriate documentation, investigation, and follow-up.

• The majority of the departments allow employees to pair up when concerned about their safety. (Some employees would like more formal guidelines as to when a “buddy system” should be requested/provided).

The audit revealed certain gaps or areas of opportunity including:

• Field employees don’t have personal alarm devices or portable panic buttons in the field to call for or alert the authorities of the need for assistance in the case of an emergency.

• Most departments lack a protocol that requires field employees to “check in” at the end of the day and one that would alert a supervisor to follow up with an employee who has not “reported” accordingly.

• Departments do not have a formal mechanism to share incident data with other departments in order to alert field employees and assess risks

• Data regarding “hot spots” in the City shared by MPD with departments with field personnel can assist the department measure risks and make deployment decisions.

• Availability of Peer Support Team from within the Department or from a different department should be clearly defined.
Field Safety Report  
Attachment B – Departmental Summary of Field Safety Concerns, Opportunities, and Suggestions

MILWAUKEE HEALTH DEPARTMENT

**Concerns**
- Employees are looking for emotional support for field staff because the fear is very high.
- The City needs to be sensitive to employees’ fear as some view the tragedy as the norm, rather than an isolated incident.
- The use of personal vehicles in the field is of increasing concern.
- Inspectors are uncomfortable when they are called on by MPD to assist with a business under surveillance.
- Need to learn how to deal with aggressive drivers in the city.
- Need to limit number of times inspectors have to go out after hours.
- Electronic Equipment makes employees more vulnerable.

**Opportunities to Improve Field Safety**

<table>
<thead>
<tr>
<th>Training</th>
<th>Policy and Protocols</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Increase the frequency of safety training and use experts from MPD and/or outside vendors.</td>
<td>• Review the department’s safety policies and tools to see how they can be improved.</td>
</tr>
<tr>
<td>• Need trainings on how to de-escalate difficult situations and how to recognize a challenging situation and get out.</td>
<td>• Revisit job shadowing for interns and student workers.</td>
</tr>
<tr>
<td>• What is the best way to respond to a carjacking situation.</td>
<td>• Establish protocol and procedures for employees to call-in and to get updates on safety issues in the field.</td>
</tr>
<tr>
<td>• Provide Safe driving awareness training.</td>
<td>• Allow open carry for all City workers.</td>
</tr>
<tr>
<td>• How to respond to a carjacking.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Resources</th>
<th>Data and Emergency Communication</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Receive monthly or quarterly reports on which areas of the city has the most violent crimes.</td>
<td>• Find better ways to notify employees of incidents in the field.</td>
</tr>
<tr>
<td>• Provide cameras in City vehicles and for use in personal vehicles.</td>
<td>• Work more closely with MPD when high criminal activity is occurring in a particular neighborhood.</td>
</tr>
<tr>
<td>• Provide employees with uniforms to better identify them as City employees.</td>
<td></td>
</tr>
<tr>
<td>• Increase availability of City vehicles and/or provide City decals for personal vehicles.</td>
<td></td>
</tr>
<tr>
<td>• Staffing a security guard at the front desk at ZMB, or having the site MPD officer patrol the 1st and 3rd floor more frequently.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Infrastructure</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>• Locked access to the doors on each floor (1st &amp; 3rd) of the MHD ZMB.</td>
<td>• Having the ability to buzz people in and screen visitors who come to the 3rd floor.</td>
</tr>
<tr>
<td>• Having the ability to buzz people in and screen visitors who come to the 3rd floor.</td>
<td>• Glass enclosure to protect front desk staff at all MHD Locations, including ZMB.</td>
</tr>
<tr>
<td>• Glass enclosure to protect front desk staff at all MHD Locations, including ZMB.</td>
<td>• Have metal detector or security staff use a wand on all clinic visitors.</td>
</tr>
</tbody>
</table>
## DEPARTMENT OF NEIGHBORHOOD SERVICES

### Concerns
- How to make the employees feel safe
- How to address the employees' safety concerns
- Need more timely response from MPD
- Need more timely notification of “incident” in the field

### Opportunities to Improve Field Safety

<table>
<thead>
<tr>
<th>Training</th>
<th>Policy and Protocols</th>
<th>Resources</th>
</tr>
</thead>
<tbody>
<tr>
<td>- More regimented training to make sure new staff receives training</td>
<td>- Conceal Carry w/ police training</td>
<td>- Provide field staff with cell phones to be reached in the event of an emergency</td>
</tr>
<tr>
<td>- Self-defense classes, verbal and physical on how to deal with angry/aggressive people</td>
<td>- Employee’s may need to partner up in certain neighborhoods; safety in numbers</td>
<td>- Safety Infrastructure- more tangible policy that will protect employees, i.e. city vehicles, decals, yellow lights, more visible uniforms</td>
</tr>
<tr>
<td>- Training on how to deal with irate customers</td>
<td>- Provide Hazard pay</td>
<td>- Alert systems installed in private vehicles to notify police (panic button)</td>
</tr>
<tr>
<td>- Dog safety training</td>
<td>- Move office hours to afternoons</td>
<td>- Consider a GPS tracking device for safety as well as accountability</td>
</tr>
<tr>
<td>- Better safety training on the front end</td>
<td>- Conduct early inspections for questionable areas</td>
<td>- Prepare handwritten route sheets and leave a copy at the office</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Data and Emergency Communication</th>
<th>Infrastructure</th>
</tr>
</thead>
<tbody>
<tr>
<td>- MPD to supply information regarding areas that have increased crime activity</td>
<td>- Enclosed information desk</td>
</tr>
<tr>
<td>- Coordinate with MPD for City Watch notices</td>
<td>- Intercom with a buzzer for entrance to the office</td>
</tr>
<tr>
<td>- Develop protocol to request and receive Police escort</td>
<td>- Bullet proof enclosure for cashier desk</td>
</tr>
<tr>
<td>- Other ways to alert employees, flashing red light on tablet, walkie-talkies</td>
<td>- Provide field radios for real time communication</td>
</tr>
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<td>- Quicker way to receive notification if gunshots are fired in area of employees</td>
</tr>
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<td></td>
</tr>
</tbody>
</table>
DEPARTMENT OF PUBLIC WORKS

Concerns

- Safety of field employees
  - Erratic drivers while employees work on the roads
  - Gunfire at nearby residences
  - Lack of response time of emergency personnel
  - Lack of department heads input on dealing with slow emergency response times
  - Stop using temp workers
  - Need more support from MPD
  - Do not want to use personal vehicles

Opportunities to Improve Field Safety

<table>
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<tr>
<th>Training</th>
<th>Policy and Protocols</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Self- defense classes</td>
<td>• Develop a safety policy for DPW</td>
</tr>
<tr>
<td>• Increase safety training</td>
<td>• Allow Conceal and carry</td>
</tr>
<tr>
<td></td>
<td>• The City should understand that it is not an one size fits all for solving the safety issue</td>
</tr>
<tr>
<td></td>
<td>• When working at night provide a buddy system or a crew or 4 people</td>
</tr>
<tr>
<td></td>
<td>• Water meter techs should not be alone when disconnecting service</td>
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<tr>
<td></td>
<td>• Re-assess policies requiring forestry employees to enter private homes when marking a hazardous tree</td>
</tr>
<tr>
<td></td>
<td>• Police should do more drive around in the neighborhoods</td>
</tr>
<tr>
<td></td>
<td>• Remove parking checker names from citations</td>
</tr>
<tr>
<td></td>
<td>• Need proactive emergency plan</td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>Resources</td>
<td></td>
</tr>
<tr>
<td>• Video cameras in parking checker jeeps</td>
<td></td>
</tr>
<tr>
<td>• All trucks should have phone or radio</td>
<td></td>
</tr>
<tr>
<td>• City area maps</td>
<td></td>
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<tr>
<td>• Pepper Spray</td>
<td></td>
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<tr>
<td>• Body Guards</td>
<td></td>
</tr>
<tr>
<td>• Bullet proof vests</td>
<td></td>
</tr>
<tr>
<td>• Need items of clothing and decals for personal cars to be more visible in the community</td>
<td></td>
</tr>
<tr>
<td>• Call center for employees to report incident</td>
<td></td>
</tr>
<tr>
<td>• Better cell phones (batteries drain too fast)</td>
<td></td>
</tr>
<tr>
<td>• City map of agencies</td>
<td></td>
</tr>
</tbody>
</table>

Data and Emergency Communication

- Tracking incidents and alerting police and others working in the area right away
- A call center for employees to report incidents

Infrastructure

- Fix Tow Lot entrance/exit challenges
DEPARTMENT OF CITY DEVELOPMENT

Concerns
- Practical measures and guidelines on how to be safe in the field.
- Protection of employees while in the field.
- Damage being caused to vehicles and the employees are responsible for the cost.
- Field staff have concerns about protection against dogs.
- Need safety measures for summer youth workers.

Opportunities to Improve Field Safety

Training
- Identifying practical measures such as safety training.
- Regular Situational Awareness Training, including clear procedures for identifying, reporting, documenting and responding to a safety threat.
- Take a hard look at safety measures for summer youth interns.

Policy and Protocols
- Ability to carry pepper spray and maybe conceal carry option.
- Protocol to build and maintain working relationships with district commanders to facilitate exchange of important information to be used for deployment decisions.
- Protocols of when and how to ask for police assistance or escort.
- Insurance coverage for property damage or reimbursement for deductible.

Resources
- Availability and use of personal protection equipment and devices to increase safety (radios, vest, personal alarm devices worn by staff).
- Availability of MPD’s Peer Support Team to support other departments.
- Increase availability of City vehicles for use in the field.

Data and Emergency Communication
- A mechanism for MPD to share data with department heads about certain dangerous activities in neighborhoods to minimize exposure to dangerous situations.

ASSESSOR’S OFFICE

Concerns
- Safety and well-being of employees.
- No accountability of employees working late until the next morning if they don’t show up for work.
- There is a lack of clarity in safety policy as to what to do in tragic situations.

Opportunities to Improve Field Safety

Training
- Hold quarterly training sessions that cover different situations, i.e. alley safety.
- Video available to all City employees to learn basic safety skills as well as dealing with volatile people.

Policy and Protocols
- Conceal carry of either mace, knives, guns.
- Mandate end of duty check-in whether staff or buddy system.
- Police vehicles in neighborhoods when doing field work.
- If not already, it should be a written policy that if at any time something feels wrong, the inspection appointment can be terminated.
- Have the City’s updated safety policies and procedures be primarily developed by the police and public safety professionals.
- Working in teams.
- Develop specific guidelines for when to ask a second person to go in the field.
- Tougher laws on assault of city workers.

Resources
- Giving the employees an option as to being identified as a city employee.
- The current cell phone policy is too loose; need city issued cell phones to be able to contact employees in an emergency situation.
- Drone technology for exterior inspections.

Data and Emergency Communication
- MPD can provide departments with an updated list of “areas of concern” and departments can double up on inspections in “hot” areas.
- Radio communication available to police district.
- Develop ways to limit field time in dangerous areas (using other dept. inspection records).

Infrastructure
- Test current panic buttons at front desk counters and possibly install other buttons.
- Glass barrier between the customer and employee at the front desk counters.